City of York Council

EQUALITY IMPACT ASSESSMENT

1	Name and Job Title of person completing assessment	Programme Director, Older Persons' Accommodation			
2	Name of service, policy, function or criteria being assessed	Policy regarding the future provision of accommodation for older people, especially residential care.			
3	What are the main objectives or aims of the service/policy/function/criteria?	The Older People Accommodation strategy is based on meeting people's needs and in-particular the demographic challenges we face. This is a modernisation programme to support more people to maintain living independently i.e. through the provision of more extra care.			
		The provision of the right care in the right place at the right time This is expected to be achieved through:			
		Re-providing up-to-date fit for purpose accommodation with care for those who are in residential accommodation at the moment			
		2. Investing in supporting older people to stay in their own homes and live independent lives for as long as possible.			
		3. An increase in overall capacity to meet the growth in demand; as we recognise that the current Council's physical provision is poor and does not reflect what we would expect from other providers.			
		4. Care will be provided throughout the locality using key partners. Currently the minority of relatives live within a 3 mile radius of the two homes detailed in phase one of the modernisation programme. Therefore movement across the City is expected. Many residents have only lived in each area			

		for a short amount of time. Reprovision will include extra care, alternative residential or nursing care. In addition re-provision will be identified for the light room facilities which up to 20 LD customers use.
4	Date	31/10/2016 (updating the EIA of 15/10/2015)

Stage 1: Initial Screening

What evidence is available to suggest that the proposed service/policy/function/criteria could have an adverse impact **on quality of life outcomes** (as listed at the end of this document) for people (both staff and customers) with protected characteristics? Document the source of evidence, (e.g. past experience, anecdotal, research including national or sectoral, results of engagement/consultation, monitoring data etc) and assess relevance of impact as: **Not relevant / Low / Medium / High.**

Protected Characteristic		Not relevant		L/M/H		Source of evidence that there is or is likely to be adverse impact	
		Cust	Staff	Cust	Staff	Customers	Staff
а	Race	X	X			Consultation with communities of Interest	Consultation with staff
b	Religion/Spiritu ality/ Belief	X	X			Consultation with communities of Interest	Consultation with staff
С	Gender	X			L	Consultation with communities of Interest	The OPH staff profile shows that the majority of the current workforce are women and those who are older may suffer adversely if seeking

Protected Characteristic		Not relevant		L/M/H		Source of evidence that there is or is likely to be adverse impact	
		Cust	Staff	Cust	Staff	Customers	Staff
							alternative work and may have the added responsibility of caring obligations. However, during the next 3 years our capacity will need to increase as we develop further provision for Older People, which will give staff a greater opportunity of employment.
d	Disability		X	Н		National studies show that older and significantly frail residents may face poorer prospects in terms of health and wellbeing Consultation with communities of Interest	Consultation with staff. In addition consultation with the LD customers who currently use the light room and facilities at Willow House. (service to be re-provided)
е	Sexual Orientation	X	X			Consultation with communities	Consultation with staff

Protected Characteristic		Not relevant		L/M/H		Source of evidence that there is or is likely to be adverse impact	
		Cust	Staff	Cust	Staff	Customers	Staff
						of Interest	
f	Age			Н	Н	National studies show that older and significantly frail residents may face poorer prospects in terms of health and wellbeing Consultation with communities of Interest Consultation with customers with LD (age 18-65)	The OPH staff profile shows that the majority of the current workforce are women and those who are older may suffer adversely if seeking alternative work and may have the added responsibility of caring obligations.
g	Pregnancy/ maternity	X			L	Consultation with communities of Interest	Consultation with staff (one staff member affected)
h	Gender Reassignment	X	X			Consultation with communities of Interest	Consultation with staff
i	Marriage and Civil Partnership	X	X			Consultation with communities of Interest	Consultation with staff
j	Carers of older and disabled			М	М	Information in our	Information in our corporate

Protected Characteristic	Not relevant		L/M/H		Source of evidence that there is or is likely to be adverse impact	
	Cust	Staff	Cust	Staff	Customers	Staff
people					Corporate Carer's Strategy shows that there may be adverse effects on the carers of older and frail people if they do not settle in their new environment	Carer's strategy, as well as information from the York Carers' Centre, shows that middle-aged women who are carers themselves find it difficult to find and keep any type of employment.

If you assess the service/policy/function as **not relevant across ALL the characteristics**, please proceed to section 11. If you assess the service/policy/function as **relevant for ANY of the characteristics**, continue to Stage 2, Full Equality Impact Assessment.

	Stage 2: Full Equality Impact Assessment								
6	Are there any concerns that the proposed or reviewed service/policy/function/criteria may be discriminatory, or have an adverse impact on members of the public, customers or staff with protected characteristics? If so record them here								
а	Public/ customers	Yes – possible negative effects on health, security and well-being of frail residents.							
b	Staff	Yes – older women especially those who are also carers in their home environment with limited ability to move and find other jobs.							

If there are **no concerns**, go to section 11.

If **there are concerns**, go to section 7 and 8 amend service/policy/function/criteria to mitigate adverse impact, consider actions to eliminate adverse impact, or justify adverse impact.

7 Can the adverse impact be justified? E.g. in terms of community cohesion, other legislation, enforcement etc. NB. Lack of financial resources alone is NOT justification!

Customers – Yes. There are studies that show that frail residents may suffer detriment if moved from current homes. However, our quality assurance studies as well as the results of consultation showed that the current OPHs, whilst in reasonably good condition, are 40-50 years old and no longer meet current residents' needs and also are not fit for the future. Their size and design make it more difficult for staff and other practitioners to care for people with dementia and high dependency care needs.

Staff – Yes because staff consultation shows that above all else they want to improve the care environment for our customers and also are obliged by changes in national policy to deploy resources differently.

What changes will you make to the service/policy/function/criteria as result of information in parts 5&6 above?

There will be no changes to the proposed policy of reprovision. However, we shall put in place a number of remedial actions, which are listed in item 10 below.

9 What arrangements will you put in place to monitor impact of the proposed service/policy/function/criteria on individuals from the protected characteristics?

OPA Programme Board will oversee the consultation over the review proposals, and subsequent implementation of Members' decisions.

Assessment & Safeguarding Care Managers and OPH Managers will monitor the impact of any changes on individual residents. They will also track feedback from relatives and, where appropriate request independent advocates looking out for the interests of individual residents.

Commissioning & Contracts Managers will monitor the quality of service provided in whatever model of service provision is decided upon by Members.

Commissioning will review the needs of those customers with LD who currently use the light room facilities at Willow House, with a view to providing this service at an alternative location.

OPH Managers, Human Resources, and Trade Unions will support OPH staff through any change process that flows from the Members' decision on this OPH Review.

List below actions you will take to address any unjustified impact and promote equality of outcome (as listed at the end of this document) for staff and other people with protected characteristics. Consider action for any procedures, services, training and projects related to the service/policy/function/criteria which have the potential to promote equality in outcomes.

promote equality in outcomes.							
Action	Lead	When by?					
Customers We have developed a 'Moving Homes Safely' protocol. The document describes the process that will be followed when a care home faces planned closure, and its residents need to be re-assessed and moved to a new home. The document is written in Plain English and outlines for residents and their relatives what will happen at each stage of the process, which includes: Re-assessment; Choosing a new home; Moving to a new home; Reviewing the move; and who will be	Lead Head of Service (Operations)	When by? Until the project has been completed. This phase April 2017					
involved in supporting them along the way. Age UK, Older Citizens Advocacy York (OCAY) and the York LINk Readability Panel has commented on the protocol to ensure that, from a resident's perspective, the process and document are clear and make sense. Staff							
The modernisation programme if agreed will take in the order of three years to implement. This timescale combined with current vacancies and requests for early retirement indicate that there will be minimal need for compulsory redundancies. We will work closely with OPH Managers and staff, the Trade Unions and Human Resources to ensure that there is a fair, open and transparent process for dealing with staff moves between	Head of Service (Operations)	Until the project has been completed					

	rent homes, and into the new care nes, when built.		
11	Date EIA completed	31/10/2016 (updating the EIA of 15/10/2015)	

Author: Roy Wallington

Position: Programme Director, Older Persons' Accommodation

Date: 31/10/2016

12 Signed off by Martin Farran

I am satisfied that this service/policy/function has been successfully equality impact assessed.

Name: Martin Farran

Position: Director - Adult Social Care

Date: 3/11/2016

Quality of Life indicators

(aka 'The 10 dimensions of equality')

We must ensure there is no adverse impact in terms of:

- Longevity, including avoiding premature mortality.
- Physical security, including freedom from violence and physical and sexual abuse.
- Health, including both well-being and access to high quality healthcare.
- Education, including both being able to be creative, to acquire skills and qualifications and having access to training and life-long learning.
- Standard of living, including being able to live with independence and security; and covering nutrition, clothing, housing, warmth, utilities, social services and transport.
- Productive and valued activities, such as access to employment, a positive experience in the workplace, work/life balance, and being able to care for others.
- Individual, family and social life, including self-development, having independence and equality in relationships and marriage.
- Participation, influence and voice, including participation in decisionmaking and democratic life.
- Identity, expression and self-respect, including freedom of belief and religion.
- Legal security, including equality and non-discrimination before the law and equal treatment within the criminal justice system.

Plan of Willow House site and associated land

